



Addressing Resilience and the Climate Emergency in Belfast

Richard McLernon, Climate Programme Manager City

Belfast

Merchant town

Shipping history

Built around the rivers

Land reclaimed from Belfast
Lough

Rivers culverted and managed

City is low-lying



The need for resilience in Belfast



2020 COVID-19

The global pandemic struck the people of Belfast in the Spring of 2020. As of 14 November 2020, 223 people had lost their lives due to COVID-19.



2017/18 Major storms

Ex-Hurricane Ophelia in 2017, Storms Ali and Calum in 2018

There were a range of storms bringing high winds in 2017 and 2018 and causing electricity outages and damage to infrastructure. Schools, businesses and public services were affected.



2018

Fire at Bank Buildings

On 28 August a fire destroyed Bank Buildings, a listed building in the heart of Belfast city centre and its retail district. 14 businesses within the cordon were unable to reopen for over four months. Pedestrian and vehicle access across the city centre was affected causing a significant drop in footfall in the area.

2014

Coastal flooding

The threat of tidal inundation to Belfast city centre and over 4000 homes across the city led to the deployment of 45,000 sandbags and the pre-planned closure of basements and businesses in the Harbour area. Millions of pounds of damage was caused to infrastructure around the coastline of NI.



2012/13

Flag protests and civil unrest

Following a vote to change the number of days the Union Flag is flown at Belfast City Hall, there followed a period of almost daily protests. There were resulting impacts for the performance of the local economy.



2012 Flooding

Flooding occurs on an annual basis affecting properties and infrastructure. There was significant flooding in 2012, 2009, 2008 and 2005 with thousands of homes being internally flooded.



2010/11 The big freeze

Five weeks of extremely low temperatures led to widespread impacts on infrastructure including homes, schools and businesses. Frozen pipes cracked during the thaw causing so many leaks that mains water supplies were significantly depleted. 40,000 premises lost water supplies and over 60,000 premises became subject to rotational supplies.

SHOCKS AND STRESSES

SHOCKS



Infrastructure capacity



Public health



Cyber resilience



Condition of existing housing stock



Flooding and extreme weather events



UK Exit

STRESSES



Economic recovery capacity



Climate change



Mental ill-health



Poverty and inequality



Housing supply in the city



Use of prescription drugs



Population change



Segregation and division



Governance and financing of risk



Carbon intensive systems

FUTURE PROOFED CITY

Our governance structure



Belfast Agenda

A sustainable city shared and loved by all its citizens



Resilience Strategy

After public consultation and assesment, our ambitions goal is for: **Belfast to transition to an inclusive, net zero-emissions, climate resilient economy in a generation**



Resilience and Sustainability Board

PCAN BELFAST CLIMATE COMMISSION

Advised by

Produce

City wide climate adaptation and mitigation plan



Our own climate adaptation and mitigation plan by 2021



Supported by

All-party climate working group



Supported by

Climate Plan Programme Board (BCC Officers)

Approval process

SP&R

Council



City wide



Belfast
City Council

RESILIENT BELFAST: 2020



We have identified three 'multiple problem solvers' - where we tackle several shocks or stresses at once.

A strategic focus on each of these areas will build the city's resilience, over time. They are:



**CLIMATE
ADAPTATION
AND MITIGATION**



**PARTICIPATION
OF CHILDREN
AND YOUNG PEOPLE**



**CONNECTED, NET
ZERO-EMISSIONS
ECONOMY**





CLIMATE ADAPTATION AND MITIGATION

1. New city-wide structures to collaborate on climate action

2. Delivery of Recommendations in Belfast's Mini Stern: A Net Zero Carbon Roadmap for Belfast

3. Climate change risk assessment

4. Belfast City Council Climate Adaptation and Mitigation Plan

5. Belfast Harbour - Green Port

6. Queen's University Environmental Solutions Centre

7. Sustainable District

8. Belfast Region City Deal

9. One Million Trees

10. Local Development Plan: a Critical Lever for Resilience

11. Sustainability and Food



Climate - City

- Starting point for climate at city level – Belfast Resilience Strategy, Belfast Net Zero Carbon Roadmap, Belfast Climate Risk Assessment, Belfast Heat Pack and Vulnerability Index
- City Structures – Belfast Resilience and Sustainability Board, Belfast Climate Commission
- City targets – 66% reduction on scope 1 and 2 emissions by 2025, 80% by 2030, 100% by 2050, 1 million trees by 2035, CDP – A rating

Observed climate change to date in NI and Belfast

Sea level Rise



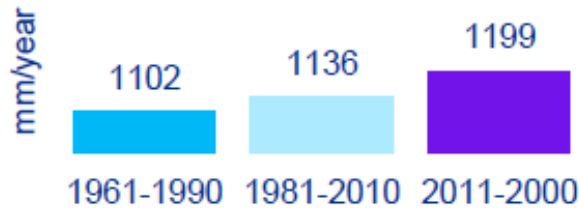
Sea levels around the UK have risen by 16.5 cm since 1901



Highest temperature on record recorded on July 21st 2021 at Castleterg, Tyrone

Rainfall

Average annual rainfall has increased by 7% for the most recent decade when compared with the 1961-1990 baseline.



0.8°C

Average temperatures increase for the most recent decade when compared to a 1961-1990 baseline.

For Belfast harbour, the 5 highest tidal surges have been recorded since 1994.

Large proportions of Belfast City Centre are between 1 and 2m below extreme tide level.

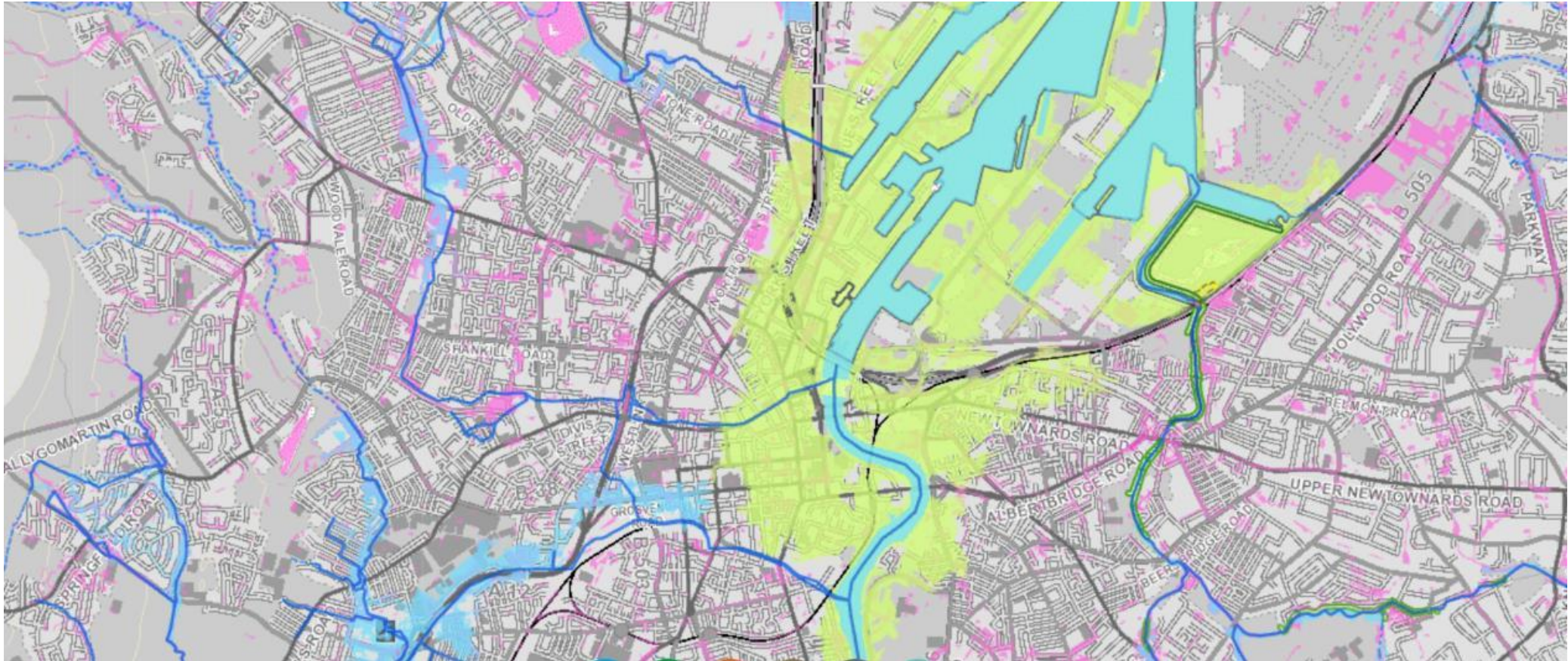
6,000 properties currently considered at significant coastal flood risk.



58mm (2.3 inches) of rain fell in 90 minutes in Central Belfast on July 28th 2000

Coastal Flooding / Sea Level Rise

Up to 94cm sea level rise in Belfast by 2100 if we don't adapt



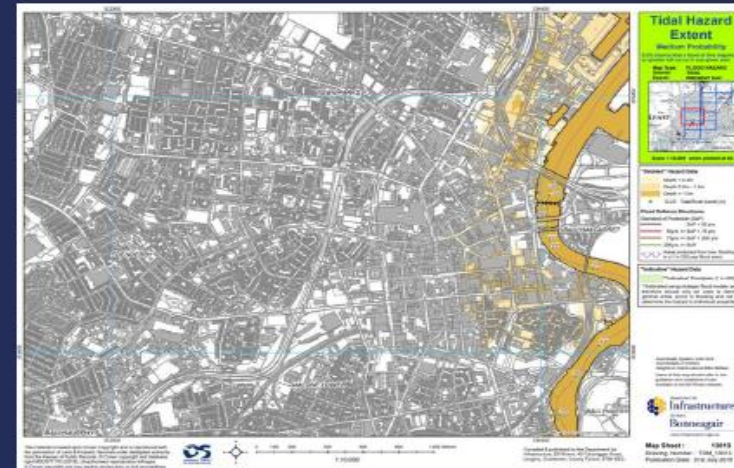
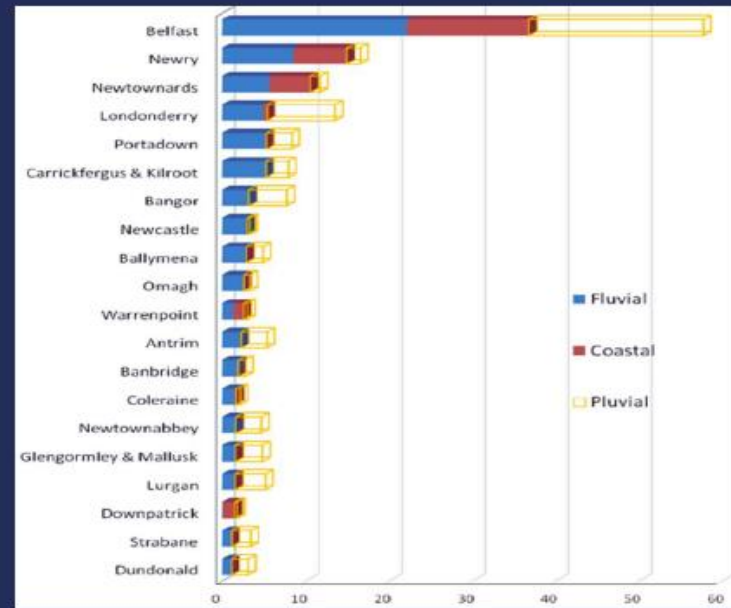
DfI Flood Maps, climate change scenario

Flood History



Strategic Context

- 20 Significant Flood Risk Areas in Northern Ireland
- Belfast at greatest risk
- Coastal Flooding (Storm Surge)
- Fluvial Flooding (Rivers)
- Pluvial Flooding (Flash floods & Surface Water)



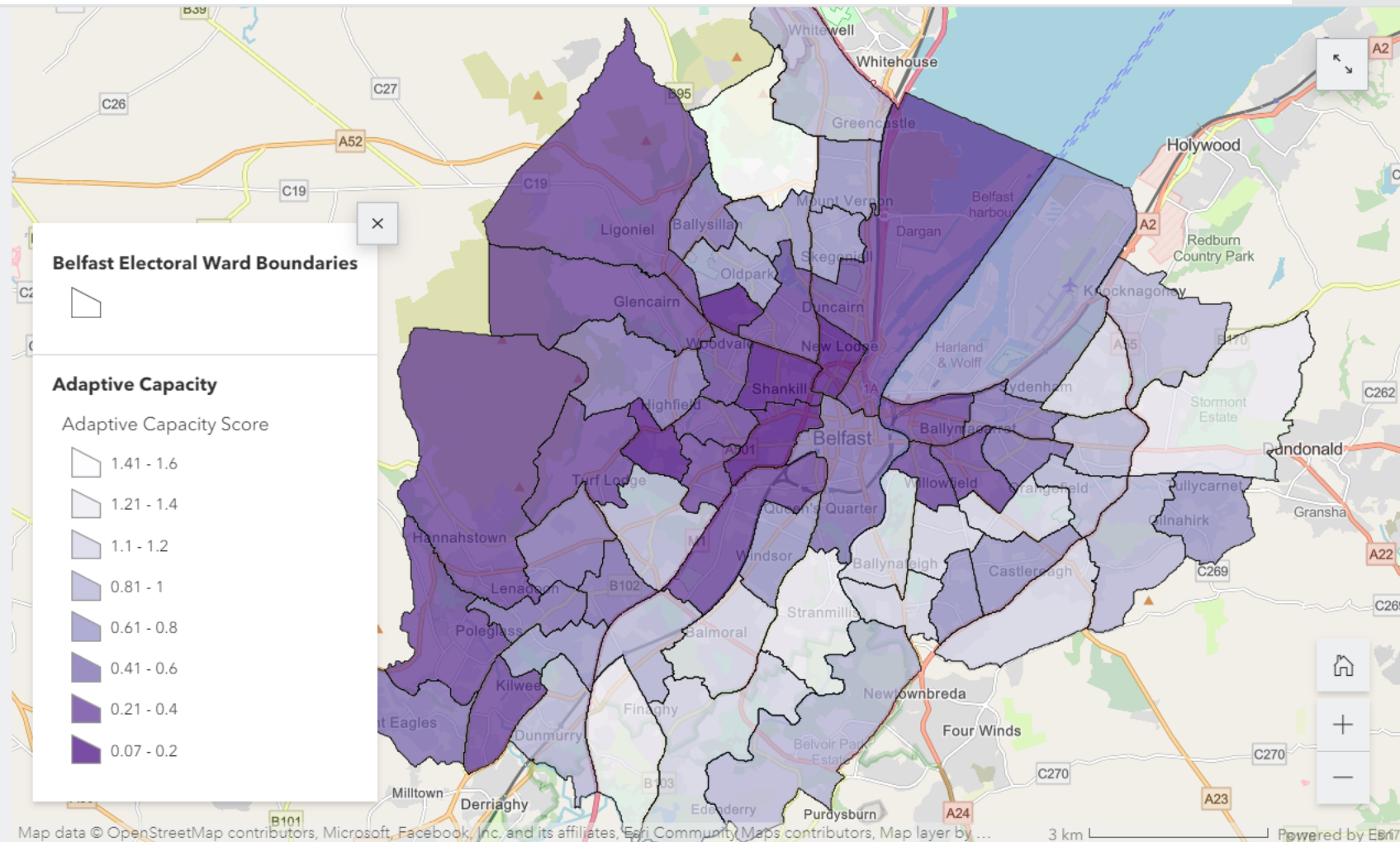
The Belfast Heat Map

Adaptive Capacity

The indicators used for adaptive capacity in Belfast's HVI are:

Level of deprivation: High levels of deprivation may prevent people being able to adapt to high temperatures such as having the means to purchase cooling equipment or travel to cooler spaces. If a ward has a low deprivation index value (between 0-1) then the level of deprivation is high in that ward.

Proportion of publicly accessible green space: Green space acts to cool its surroundings and can offer residents an area of respite to high indoor temperatures. This indicator is given as a value between 0-1, equivalent to the percentage i.e. 0.02 = 2% of ward area is green space.



Lack of green space increases the risk

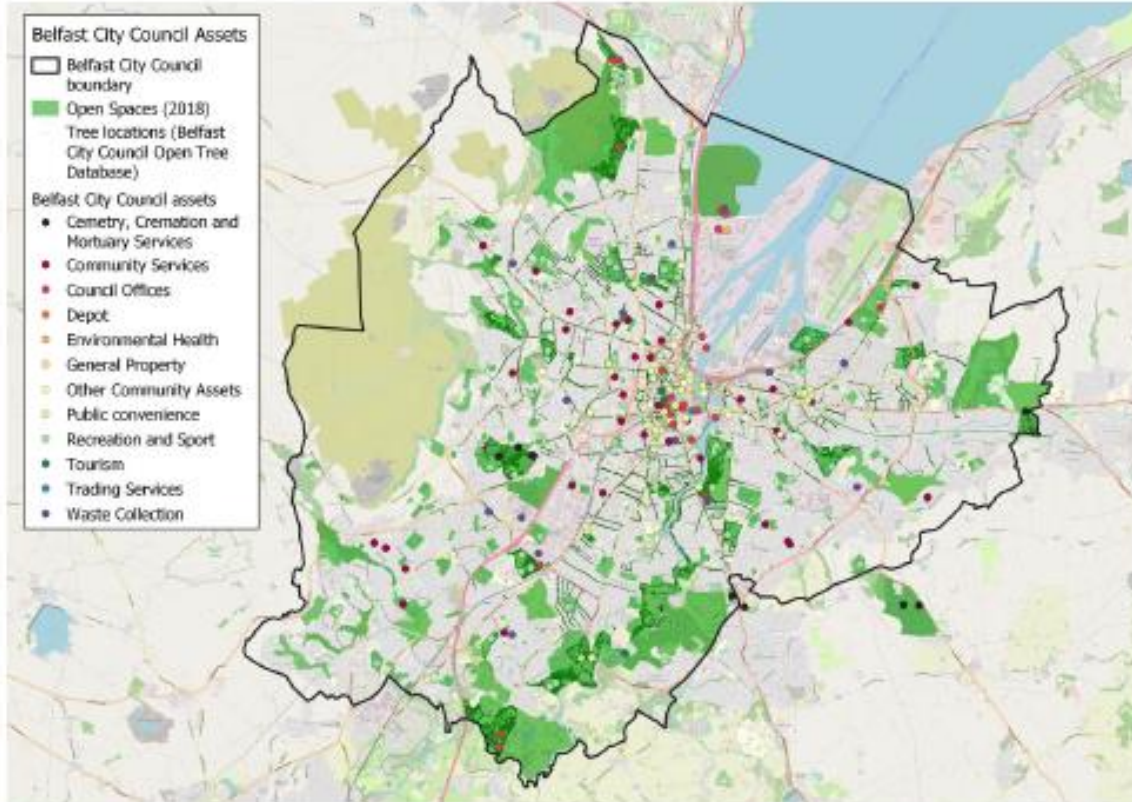
We have employed environmental data to assess factors that can enhance exposure to climate risk.



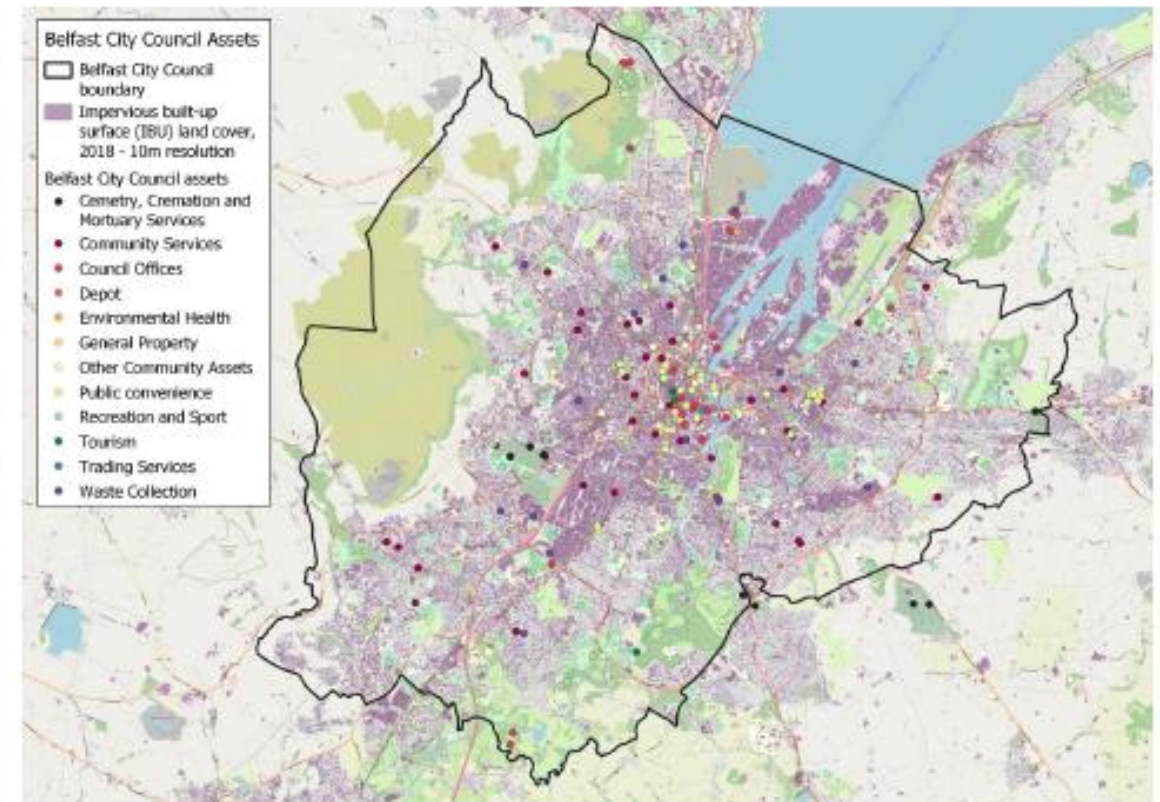
Belfast City Council



Copernicus
Europe's eyes on Earth

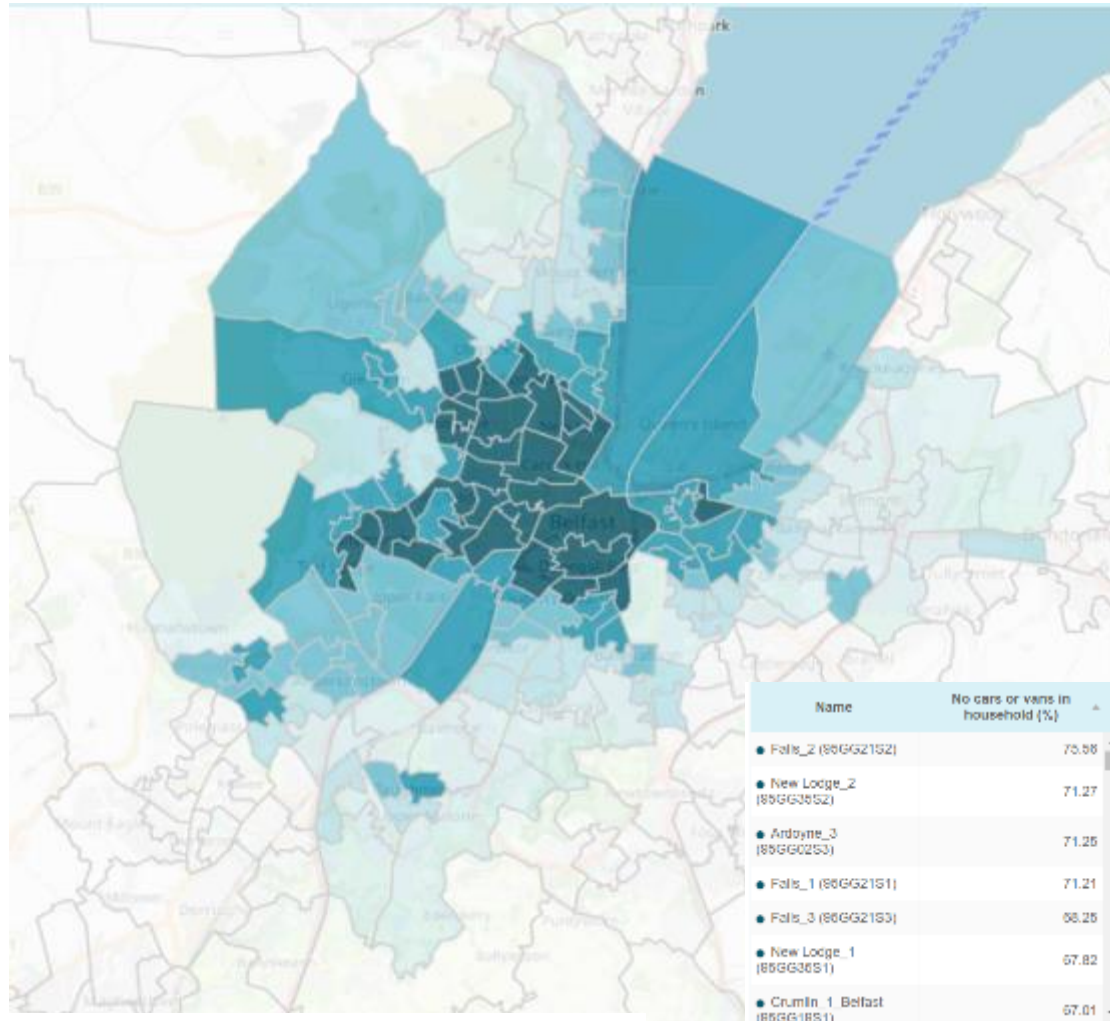


Trees and open space serve to decrease exposure to extreme heat and provide for areas of reprieve (Source: BCC Open and Linked Data)

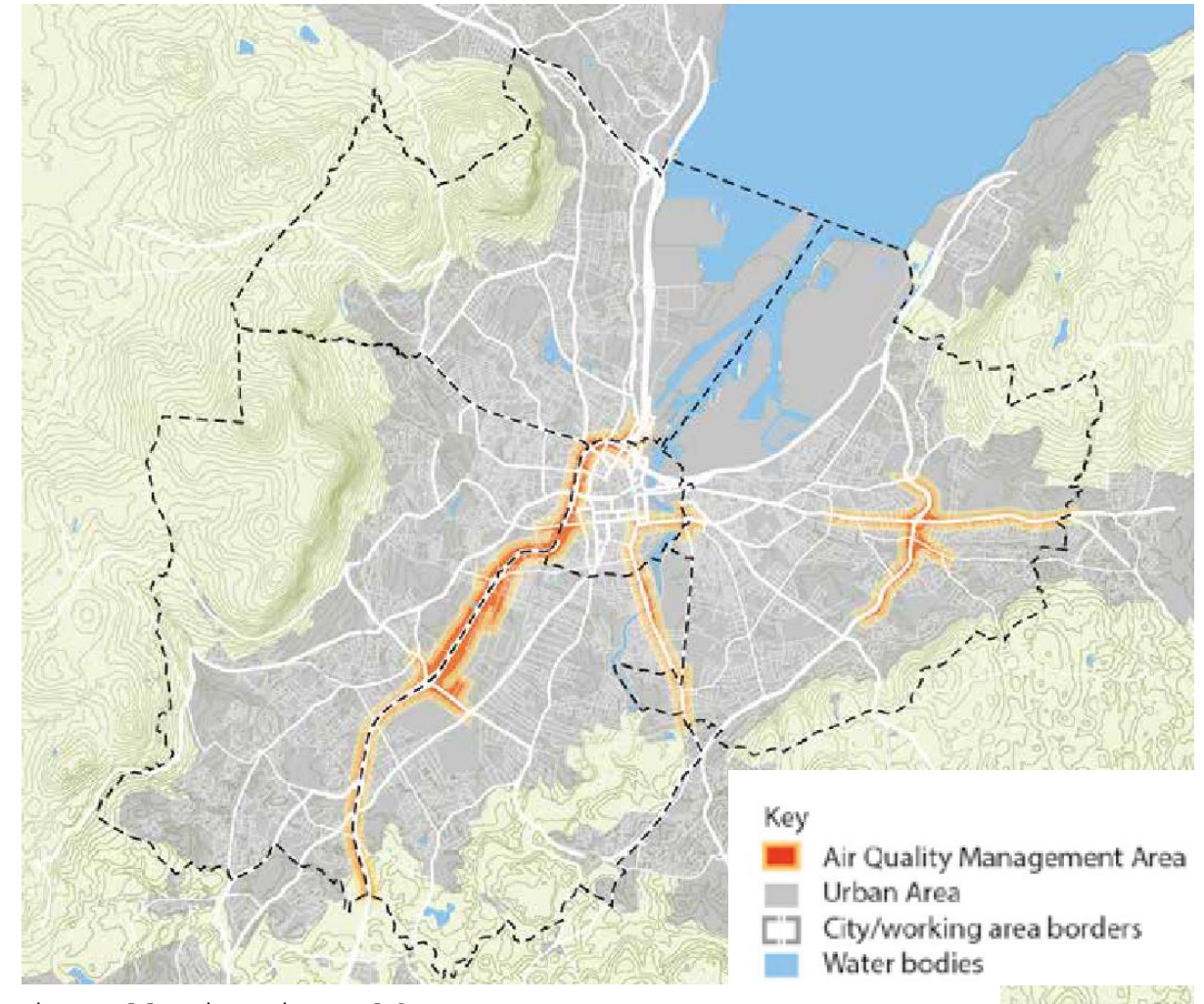


Impervious surfaces serve to exacerbate flood risk by increasing overland flows and causing pooling (Source: Copernicus Land Monitoring Service)

Congestion and too much space being given over to cars is contributing to the problem



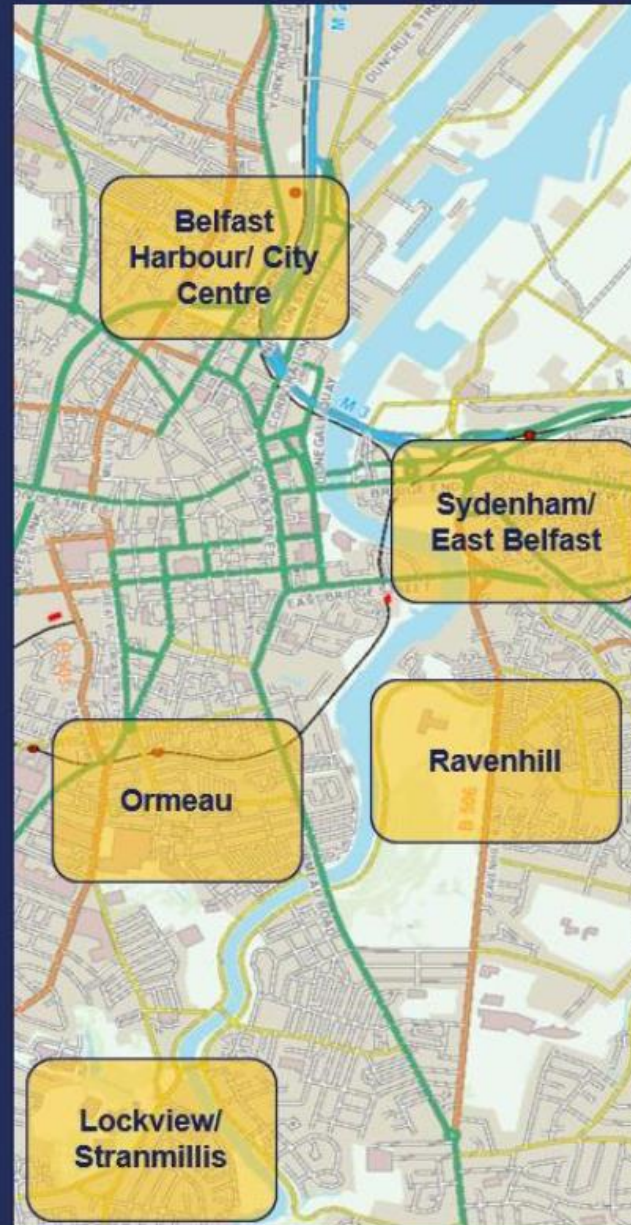
No car or van available in household, Census 2011



Air pollution in Belfast

Scheme Details

- Properties Protected - 1500
- Length - 8.5km
- Adaptable to future predicted levels
- Contract cost - £22m
- PV Direct Damage avoided £168m
- Benefit Cost Ratio - 8.1:1



Defence Types



CLIMATE ADAPTATION AND MITIGATION



One Million Trees is an ambition across Belfast to plant one million trees by 2035 to support climate adaptation and mitigation across the city.

Delivery Team:



The many benefits of trees

Carbon sequestration and storage

Water storage and flood alleviation

Filtration of harmful air pollutants from the air

Provide habitats for wildlife

Urban cooling and shading

Improve physical and mental health

Contribution to wellbeing by encouraging social interaction and cohesion

Estimated value of £16bn benefits to ecosystem services (Treeconomics, 2022)

URBAN FORESTRY



COOLS THE AIR



REGULATES WATER FLOW AND IMPROVES WATER QUALITY



FILTERS FOR URBAN POLLUTANTS



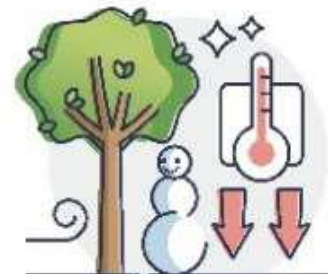
MITIGATE CLIMATE CHANGE



IMPROVES PHYSICAL AND MENTAL HEALTH



REDUCES AIR CONDITIONING NEEDS



SAVES ENERGY USED FOR HEATING



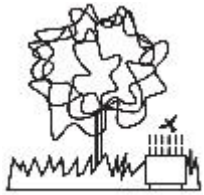
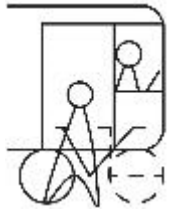
INCREASES URBAN BIODIVERSITY



INCREASES PROPERTY VALUE

UPSURGE – Testing Nature Based Solutions for climate action





Belfast City Council



QUEEN'S UNIVERSITY BELFAST





CONNECTED, NET ZERO-EMISSIONS ECONOMY

20. Sustainable drainage

21. A Zero Emissions city bus fleet
by 2030

22. Delivering Belfast's Net Zero
Carbon Roadmap: Buildings

23. A Bolder Vision for Belfast

24. Electric vehicle infrastructure

25. Investment in existing NIHE
stock

26. Developing a Hydrogen
Eco System

28. Training and skills for an
inclusive low-carbon economy

29. Innovation and Inclusive
Growth Commission

30. Fuel Poverty



CONNECTED, NET ZERO-EMISSIONS ECONOMY

BELFAST CARBON ROADMAP PATHWAY TO NET-ZERO*



BACKGROUND	GLOBAL TO LOCAL	BASELINES AND TARGETS	COST-EFFECTIVE OPTIONS	MORE AMBITIOUS OPTIONS	REACHING OUR TARGET
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1.5°C
The level of global temperature rise at which we risk triggering dangerous climate change

14m tonnes
Belfast's share of the global carbon budget (to keep to 1.5°C of warming)

2030
The point at which - at current rates - the world will have locked into more than 1.5°C of warming

Belfast is emitting **1.5m** tonnes of carbon a year. At this rate, we will have used up our budget by **2030**

42%
The decline in Belfast's carbon emissions since 2000
This needs to be increased to
66% by 2025
80% by 2030
100% by 2050

Belfast has committed to work towards being **CARBON NEUTRAL** by **2050**
That leaves a **big gap** but we can close it by the following options

Cost-effective options such as better housing and transport could close the 2030 gap by **35%**

These would reduce Belfast's energy bill by **£263m** per year, and would create nearly **4,779** years of extra employment

More ambitious but expensive options could close the 2030 gap by **51%**
These would have **benefits for** health, equality, travel and the environment

Doing all of the above leaves a **41%** shortfall to reach by **2050**

Belfast can close the gap by **100% by 2033** through a range of **INNOVATIVE INTERVENTIONS**

These include **decarbonising heating and planting trees - changing some behaviours and consumption habits would take us further still**

Net Zero

*Net zero, the "carbon neutral", refers to achieving an overall balance between emissions produced and emissions taken out of the atmosphere, with any residual emissions removed through carbon sinks.





Belfast's Top 10 Carbon Reduction Options

Rank	Measure	Emissions Reduction Potential (ktCO ₂ e)
1	Insulating Domestic Buildings	1,162
2	Petrol Car to Bicycle Journeys	1,014
3	Upgraded Heating controls in Domestic Buildings	998
4	Petrol Car to Walk Journeys	982
5	Electrical upgrades in Domestic Buildings	811
6	Installing heat pumps in Domestic Buildings	808
7	Petrol Car to EV Journeys	725
8	Petrol Car to Electric Bus Journeys	700
9	Diesel Car to Walk Journeys	675
10	Fabric improvements in Public Buildings	663



Climate - City

- Existing initiatives: Belfast One Million Trees, UPSURGE , UP2030, CoCliCo, Electric Vehicle Infrastructure, Belfast Retrofit Hub, 3CI – Climate Finance, 4C4C – cities for net zero partnership, Shared Island Development Fund – Dublin/Belfast Circular Economy, Cork/Belfast Harbour and Solar PV
- Forthcoming: EV Strategy, Belfast Local Area Energy Plan, Belfast Climate Plan, Belfast Sustainable Food Partnership, District Heating feasibility, Green Hydrogen and Geothermal potential, Solar PV analysis
- Opportunities – Climate Legislation implementation, Energy Strategy implementation, A Bolder Vision



One Million Trees is an ambition across Belfast to plant one million trees by 2035 to support climate adaptation and mitigation across the city.

Delivery Team:



2020-2022

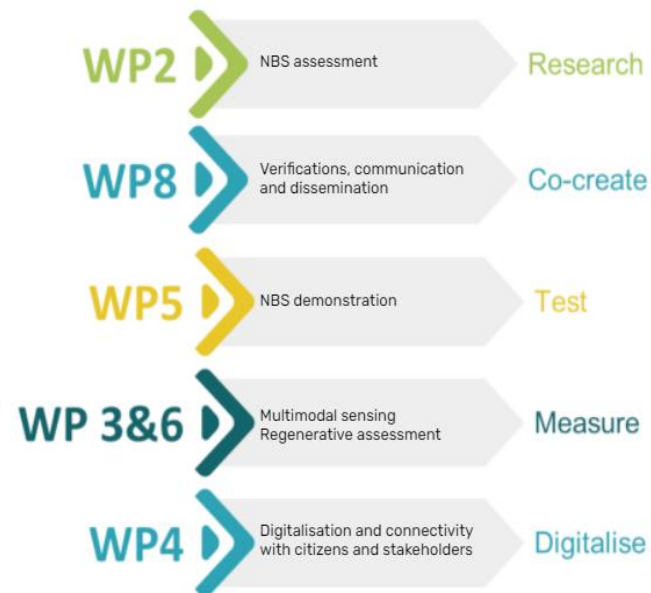
- 21 partners (and growing!)
- 63,500 trees planted
- Draft Tree Strategy
- Valuing Belfast's trees study
- Over 10 schools engaged
- Established native tree supply
- Yoursay online platform
- Give a tree a home events
- Ancient woodland restoration
- Farm plans
- Business engagement
- Annual city tree count



UPSURGE is an EU Horizon 2020 funded research project with 26 partners including Belfast City Council and QUB.

It aims to catalyse nature-based solutions (NBS) in urban environments to support pollution alleviation and regenerative development.

Watch our video (Click play below)



Belfast is a demonstrator city that will implement and test out NBSs on a site at Lower Botanic Gardens up to 2025.

Lower Botanic will be the main site with 5 satellite sites across the city sharing knowledge and learning about NBS.

What we will be measuring:

- Social-economic diversity
- Gender
- Contaminated/degraded/eroded soils
- Urban heat island effect
- Ecosystem connectivity
- Mobility
- Air quality
- Health

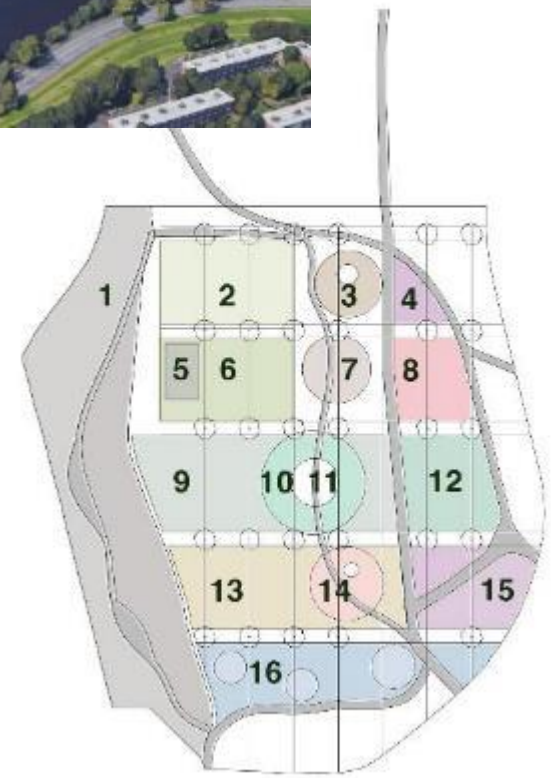




The Plan for Lower Botanic Demonstrator Site



- 1 rewild & boarded nature walk
- 2 agroecology community garden
- 3 community/education space
- 4 informal marketplace
- 5 research plots
- 6 RHS growing space
- 7 resilient plant show garden
- 8 cycle shelter and edu-sculpture park
- 9 meadow
- 10 miyawaki intensive urban forest
- 11 forest clearing
- 12 climate arboretum + '1 million trees' zone
- 13 flax field
- 14 outdoor theatre clearing
- 15 nature play zone
- 16 ponds, dipping ponds + water garden



This project has received funding from the European Union's Horizon 2020 research and innovation program under grant agreement No 101003818